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SENATE

REPORT
101-30

AUTHORIZING APPROPRIATIONS FOR THE AMERICAN FOLKLIFE CENTER FOR FISCAL YEARS 1990, 1991, and 1992

MAY 18 (legislative day, JANUARY 3), 1989.—Ordered to be printed

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Mr. FORD, from the Committee on Rules and Administration, submitted the following

REPORT

[To accompany S. 1075]

The Committee on Rules and Administration, having considered an original bill (S. 1075) to authorize appropriations for the American Folklife Center for fiscal years 1990, 1991 and 1992, reports favorably thereon and recommends that the bill do pass.

PURPOSE OF THE BILL

The bill would extend authorization of appropriations for the American Folklife Center, at the Library of Congress, for three years, as follows: $998,000 for the fiscal year ending September 30, 1990; $1,050,100 for the fiscal year ending September 30, 1991; and $1,120,000 for the fiscal year ending September 30, 1992.

BACKGROUND

The American Folklife Center was established in the Library of Congress in 1976 by the American Folklife Preservation Act (Public Law 94-201) to "preserve and present American folklife." The Center incorporates the Archive of Folk Culture, which since 1928 has been documenting American folk cultural traditions for the Library of Congress, by means of field projects, and preserving a large and growing collection of recordings, manuscripts, photographs, films and videotapes. The Center "presents" American folklife through its program of public education, communicating to the nation by means of publications, exhibits, workshops and concerts. It has achieved a leadership role within the field of folklife at the state, regional, local and academic levels.

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The Act of Congress which created the American Folklife Center authorized appropriations for fiscal years 1976 through 1978. Subsequent reauthorizations have covered FY 1979–81, FY 1982–84, FY 1985–86, and FY 1987–89. The fiscal year 1989 authorization was $975,172.

The Committee's bill authorizes appropriations for three years only (1990, 1991 and 1992) and for amounts less than those requested by the Library of Congress.

The Librarian had originally proposed a five-year reauthorization and in support of that had prepared a summary of the Center's plans for the future, a five-year budgetary and staffing plan, and a summary of past authorization and appropriation levels. That information follows:

M.H. Ford

FUTURE ACTIVITIES AND STAFF PROJECTIONS

The following objectives highlight the directions and activities planned by the Center in the coming authorization period:

1. As part of the Library's celebration of the Columbian Quincentenary, the Center will produce a series of public symposia on "Cultural Pluralism and American Creativity," which explore the nature and workings of grassroots culture in the American context. Elements in the symposia will be published, either as a separate book or in the Center's successful yearly compendium, Folklife Annual. In conjunction with this general theme, the Center will mount a documentary field research project focusing on the development and contributions of Italian-American culture in the American West. The project will be facilitated by an increase in the Center's funds for professional and consultant services in FY 1990 and following. Public products drawn from the field project will include an exhibit (slated to open at Catholic University in 1992), an illustrated book, and a videodisk.

2. As a component of the Library-wide project "American Memory," the Center will undertake a comprehensive effort to preserve, catalog, and disseminate its unique disc recordings documenting American folk music and lore during the 1930s and 1940s. The disc collections in the Archive of Folk Culture from that era, numbering about 12,000, represent every region, most states, and most ethnic traditions within the United States during the period. Building upon the comprehensive approach developed by the Center in its Federal Cylinder Project over the past decade, the disc project will copy deteriorating disc collections onto tape for maximum preservation; catalog them using a newly developed automated cataloging system for improved access to the contents; and disseminate them in optical disk format to research libraries and individual researchers around the country and abroad. Through this initiative the early recordings of the Archive, which for years have been influential in preserving and stimulating our nation's appreciation of American folk music and lore, will be readily accessible in their entirety throughout the United States.

3. The Center plans to strengthen its reference services to the public in anticipation of the opening of an expanded reading room after completion of the Jefferson Building renovation. Reference services (in the reading room and by mail and telephone) include both assistance with general reference questions regarding folk music, folklore, and folklife, and also requests for access to and use of the unique documentary materials in the Archive of Folk Culture. The addition of a reference assistant in FY 1990 and a reference librarian in FY 1992 will enable the Center to cope more effectively with the steadily rising level of reference requests.

4. The acquisition and processing of collections for the Center's Archive of Folk Culture will be strengthened by addition of a processing assistant in FY 1991. The processing assistant will help manage an orderly flow of collections into the Archive and assist in the organizing and cataloging of materials to make them better accessible to Archive users. The

comprehensive disc initiative described above as a component of "American Memory" will also be assisted by addition of the processing assistant to the staff.

5. Following the Quincentenary initiative, the Center will formalize its sixty-year commitment to field documentation of American folk culture by creating an ongoing "Survey of American Folklife." Addition of a folklife specialist and program assistant in FY 1993 will enable the Center to convert its highly successful field research projects into a systematic program for documenting America's folklife. The documentary materials (fieldnotes, still and motion photography, sound recording, etc.) will enrich the Library's collections by being added to the Archive of Folk Culture, and the Survey of American Folklife will continue the Center's tradition of developing published products and ongoing regional programs out of its field research.

6. In addition to the five initiatives outlined above, the Center will continue to administer a varied program of public events, conferences, publications, exhibits, and research projects as it has since its inception.

The attached five-year staff plan and budget, covering FY 1990 through FY 1994, project the personnel and financial dimensions of carrying out the Center's long-range plan. The plan has been carefully reviewed by the Library and by the Center's Board of Trustees. It calls for the gradual expansion of the Center's staff from its present level of 16 (with one position unfunded) to a level of 21 positions in FY 1994. The new positions requested (including the presently unfunded position) are as follows:

FY 1990	GS-7/9	Reference assistant
	GS-5	Clerk
FY 1991	GS-7/9	Processing assistant
FY 1992	GS-9/11	Reference librarian
FY 1993	GS-13	Folklife specialist
	GS-9	Program assistant
FY 1994	No additional staff	

AMERICAN FOLKLIFE CENTER, LIBRARY OF CONGRESS

Budget Projections - Authorization

Salaries & Expenses - 01 87 802 109

Description		(16) FY 1988	(16) FY 1989	(17) FY 1990	(18) FY 1991	(19) FY 1992	(21) FY 1993	(21) FY 1994
1110	Salaries & Comp	531,637	542,197	635,122	720,634	821,597	978,000	1,075,800
1130	Special & Temporary	70,500	72,000	73,500	75,000	76,500	78,000	80,000
11,12, 13	Other Personnel Comp, Benefits, Unemployment	89,584	91,976	94,630	97,634	100,179	103,079	104,066
21	Travel	36,960	40,760	44,760	46,400	47,700	50,700	52,000
22	Transportation of Things	1,400	1,400	1,500	1,600	1,700	1,800	1,900
23	Postage Communications, Utilities	36,700	36,900	42,750	45,900	48,450	50,800	52,400
24	Printing & Reproduction	23,400	23,900	27,900	31,200	35,200	38,000	39,800
25	Professional & Consultant Services, Other Services	57,543	57,943	116,343x	143,250x*	195,700x*	206,600*	217,750*
26	Supplies & Materials	8,500	8,800	9,200	9,750	10,250	10,755	11,400
31	Equipment, Furnishings	9,300	9,300	10,800	13,000	49,500#	5,350	16,350
Total		864,124	883,776	1,055,005	1,182,498	1,385,076	1,531,304	1,651,766

x Quincentennary Effort
* Archival Disc Project
# Move to permanent space in Jefferson Library

1/89

AMERICAN FOLKLIFE CENTER, LIBRARY OF CONGRESS

Budget Projections - Authorization

Salaries & Expenses - 01 87 802 109

Description		(16) FY 1988	(16) FY 1989	(17) FY 1990	(18) FY 1991	(19) FY 1992	(21) FY 1993	(21) FY 1994
1110	Salaries & Comp	531,637	542,197	635,122	720,634	821,597	978,000	1,075,800
1130	Special & Temporary	70,500	72,000	73,500	75,000	76,500	78,000	80,000
1150	Other Personnel Comp	1,500	1,500	1,500	1,500	1,500	1,500	1,500
1210	Personnel Benefits	86,084	88,476	91,130	93,864	96,679	99,579	102,566
1350	Unemployment Comp	2,000	2,000	2,000	2,000	2,000	2,000	2,000
2101	Regular Travel	34,800	38,600	42,600	44,000	45,000	47,500	49,000
2102	Attendance at Meetings	1,960	1,960	1,960	2,200	2,500	3,000	3,000
2103	Local Travel	200	200	200	200	200	200	200
2201	Transportation of Things	1,400	1,400	1,500	1,600	1,700	1,800	1,900
2301	Postage	14,700	14,700	16,800	18,800	20,000	21,000	22,000
2310	Local Telephone	5,700	5,700	9,200	9,500	10,500	11,000	11,000
2320	Long Distance Telephone	10,000	10,000	10,000	10,500	10,500	11,000	11,000
2330	Rental of Equipment	4,900	5,100	5,250	5,500	5,750	6,000	6,500
2410	Printing, Forms	2,100	2,100	2,100	2,300	2,500	2,500	2,800
2420	Printing, Publishing	12,200	12,600	13,100	14,000	16,000	18,000	19,000
2430	Photoduplication	2,900	3,000	3,200	3,400	3,700	4,000	4,000
2440	Offset Reproduction	6,200	6,200	9,500	11,500	13,000	13,500	14,000
2501	Other Services, Misc.	5,650	6,050	6,200	6,500	6,800	7,000	7,500
2520	Tuition & Training	800	800	800	1,500	2,000	2,500	3,000
2550	Professional & Consultant Services	41,743	45,093	102,343	127,000	177,000	187,000	197,000
2560	Maintenance & Repairs, Equipment	2,000	2,000	2,000	2,250	2,400	2,600	2,750
2570	Performance Fees	7,350	4,000	5,000	6,000	7,500	7,500	7,500
2601	Office Supplies	8,400	8,700	9,100	9,600	10,100	10,600	11,200
2680	Miscellaneous Suuplies & Materials	100	100	100	150	150	175	200
3100	Books and Library Materials	200	200	200	250	1,000	350	350
3111	Sound Reproductions	2,000	2,000	3,000	3,750	3,500	4,000	4,500
3140	Equipment	7,100	7,100	7,600	9,000	45,000	11,000	11,500
Total		864,124	883,776	1,055,005	1,182,498	1,385,076	1,531,304	1,651,766

1/89

AMERICAN FOLKLIFE CENTER

Personnel Projections

% unfunded position, released
* new position, authorization required

	FY 1988	FY 1989	FY 1990	FY 1991	FY 1992	FY 1993	FY 1994
Director (PL-201)	X	X	X	X	X	X	X
Deputy Director (PL-201)	X	X	X	X	X	X	X
Folklife Specialist (GS-11/12)	12	12	12	12	12	12	12
Folklife Specialist (GS-11/12)	12	12	12	12	12	12	12
Folklife Specialist (GS-11/12)	11	12	12	12	12	12	12
* Folklife Specialist (GS-13)						13	13
Folklife Researcher (GS-09/11/12)	12	12	12	12	12	12	12
Writer/Editor (GS-09/11/12)	12	12	12	12	12	12	12
Contracts Specialist (GS-07/09)	09						
Public Events Coordinator (GS-11)		11	11	11	11	11	11
Administrative Secretary (GS-07)	07	07					
Administrative Assistant (GS-08/09)			08	09	09	09	09
* Clerk (GS-05)			05	05	05	05	05
Program Coordinator (GS-07/09)	09	09	09	09	09	09	09
Program Specialist (GS-09)	09	09	09	09	09	09	09
* Program Specialist (GS-09)						09	09
Head, Archive (GS-13)	13	13	13	13	13	13	13
Reference Librarian (GS-12)	12	12	12	12	12	12	12
* Reference Librarian (GS-09/11) (Reading Room)					09	09	11
% Reference Assistant (GS-07/09)			07	09	09	09	09
Archivist (GS-09/11)	11	11	11	11	11	11	11
* Processing Assistant (GS-07/09)				07	09	09	09
Program Specialist (GS-09)	09	09	09	09	09	09	09

AMERICAN FOLKLIFE CENTER
Library of Congress

Authorization and Appropriation

Fiscal Year	Authorization	Staff	Appropriation
	P. L. 94-201		
1976	$ 133,500	(8)	$133,500 (partial)
1977	$ 295,000	(8)	$295,000
1978	$ 349,000	(8)	$305,040
	P.L. 95-259		
1979	$ 685,000	(12)	$495,000 (LC Reorganization)
			55,280 (Archive)
1980	$1,065,000	(12)	$533,475
1981	$1,355,000	(13)	$613,161
	P.L. 96-522		
1982	$ 740,000	(13)	$686,544
1983	$ 890,000	(14)	$763,257
1984	$ 990,000	(15)	$827,014
	P.L. 98-392		
1985	$ 838,549	(16)	$898,661 ($60,112 held in reserve)
1986	$ 867,898	(16)	$867,898
	P.L. 99-473		
1987	$ 867,900	(16)	$859,262
1988	$ 919,974	(16)	$864,124
1989	$ 975,172	(16)	$883,776
	Reauthorization Proposal		
1990	$1,055,005	(17)	
1991	$1,182,498	(18)	
1992	$1,385,076	(19)	
1993	$1,531,304	(21)	
1994	$1,651,766	(21)	

Committee Hearing

On April 6, 1989, the Committee on Rules and Administration held a hearing on the reauthorization of the American Folklife Center of the Library of Congress for fiscal years 1990–1994. Testimony was received from Dr. James H. Billington, the Librarian of Congress, and Dr. Alan Jabbour, Director of the American Folklife Center, in support of the bill. In addition, the American Library Association requested that their letter in support of the legislation be made a part of the record.

Dr. Billington reported to the Committee that the American Folklife Center has become "a national center for the documentation, preservation, research, public programming, and publication regarding America's diverse folk cultural traditions." He supported the funding authorization levels requested as reflecting modest growth and maintenance of present services. The Center is planning programs in conjuction with the celebration of the Columbus Quincentenary; a project to preserve, catalog and disseminate field recordings gathered nationwide in the 1930s and 1940s; and a systematic long-term survey of American Folklife.

Dr. Billington noted that the Center has become a model for the Library as a whole, particularly with respect to its active cultural programming and the use of its collections as a basis for public outreach.

The Chairman noted that the request for increased funding was modest and that he did not want to jeopardize the progress of the Center. Dr. Jabbour indicated that for the next three years the Center planned to focus on strengthening reference services, cataloging and processing. If sufficient funds were not available for the fourth and fifth years, further growth in their field projects would be delayed.

In response to the Chairman's inquiry as to what cuts could be made in other Library programs to create additional funds for the Folklife Center, Dr. Billington replied that in future budgets the Library would be eliminating some layers of management and moving people to positions where they would provide service to the public.

The Chairman indicated that the Committee might have to consider a three-year authorization rather than five.

Committee Action

The Committee met on May 17, 1989. By unanimous vote of the Members present (Senators Ford, Inouye, DeConcini, Dodd, Adams, Stevens, Hatfield, McClure, Helms, Garn and McConnell), the Committee ordered reported the accompanying original bill authorizing appropriations for the American Folklife Center as follows: $998,000 for the fiscal year ending September 30, 1990; $1,050,100 for the fiscal year ending September 30, 1991; and $1,120,000 for the fiscal year ending September 30, 1992.

Senators Gore and Moynihan filed proxies indicating that they wished to be recorded in favor of the measure.

COST ESTIMATE

In compliance with paragraph 11(a) of rule XXVI of the Standing Rules of the Senate, the estimate of costs of this measure, prepared by the Congressional Budget Office pursuant to section 403 of the Congressional Budget Act, is as follows:

U.S. CONGRESS,
CONGRESSIONAL BUDGET OFFICE,
Washington, DC, May 17, 1989.

Hon. WENDELL H. FORD,
Chairman, Committee on Rules and Administration,
U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: The Congressional Budget Office has prepared the attached cost estimate for a bill to extend the authorization of appropriations for the American Folklife Center through fiscal year 1992, as ordered reported by the Senate Committee on Rules and Administration on May 17, 1989.

If you wish further details on this estimate, we will be pleased to provide them.

Sincerely,

ROBERT D. REISCHAUER,
Director.

Attachment.

CONGRESSIONAL BUDGET OFFICE COST ESTIMATE

1. Bill number: Not yet assigned.
2. Bill title: None.
3. Bill Status: As ordered reported by the Senate Committee on Rules and Administration on May 17, 1989.
4. Bill purpose: The purpose of this bill is to extend the authorization of appropriations for the American Folklife Center through fiscal year 1992. This bill is subject to subsequent appropriations action.
5. Estimated cost to the Federal Government:

[By fiscal year, in millions of dollars]

	1990	1991	1992	1993	1994
Authorization level	1.0	1.1	1.1	.....	.....
Estimated outlays	.8	1.0	1.1	0.2	0.1

The costs of this bill fall in Function 500.

Basis of estimate: This bill would extend the authorization of appropriations for the American Folklife Center through fiscal year 1992. The authorization levels are stated in the bill. Outlay estimates were made assuming full appropriation of the stated authorization levels and assuming continuation of the current spending pattern.

6. Estimated cost to State and local government: The Congressional Budget Office has determined that the budgets of State and local governments would not be affected directly by enactment of this bill.

7. Estimate comparison: None.
8. Previous CBO estimate: None.
9. Estimate prepared by: Michael Namian.
10. Estimate approved by: C.G. Nuckols for James L. Blum, Assistant Director for Budget Analysis.

Regulatory Impact

In accordance with paragraph 11(b) of rule XXVI of the Standing Rules of the Standing Rules of the Senate, the Committee on Rules and Administration does not consider that enactment of this measure would have any regulatory impact.

Changes in Existing Law

In compliance with paragraph 12 of rule XXVI of the Standing Rules of the Senate, changes in existing law made by the bill, as reported by the Committee on Rules and Administration, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, and existing law in which no change is proposed is shown in roman):

Section 8 of the American Folklife Preservation Act

(20 U.S.C. 2107)

Sec. 8. There are authorized to be appropriated to the Center to carry out the provisions of this chapter $133,500 for the fiscal year 1976 and for the period from July 1 through September 30, 1976, $295,000 for the fiscal year 1977, $349,000 for the fiscal year 1978, $685,000 for the fiscal year ending September 30, 1979, $1,065,000 for the fiscal year ending September 30, 1980, $1,355,000 for the fiscal year ending September 30, 1981, $740,000 for the fiscal year ending September 30, 1982, $890,000 for the fiscal year ending September 30, 1983, $990,000 for the fiscal year ending September 30, 1984, $838,549 for the fiscal year ending September 30, 1985, $867,898 for the fiscal year ending September 30, 1986, $867,900 for the fiscal year ending September 30, 1987, $919,974 for the fiscal year ending September 30, 1988, [and] $975,172 for the fiscal year ending September 30, 1989, *$998,000 for the fiscal year ending September 30, 1990, $1,050,100 for the fiscal year ending September 30, 1991, and $1,120,000 for the fiscal year ending September 30, 1992.*

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